



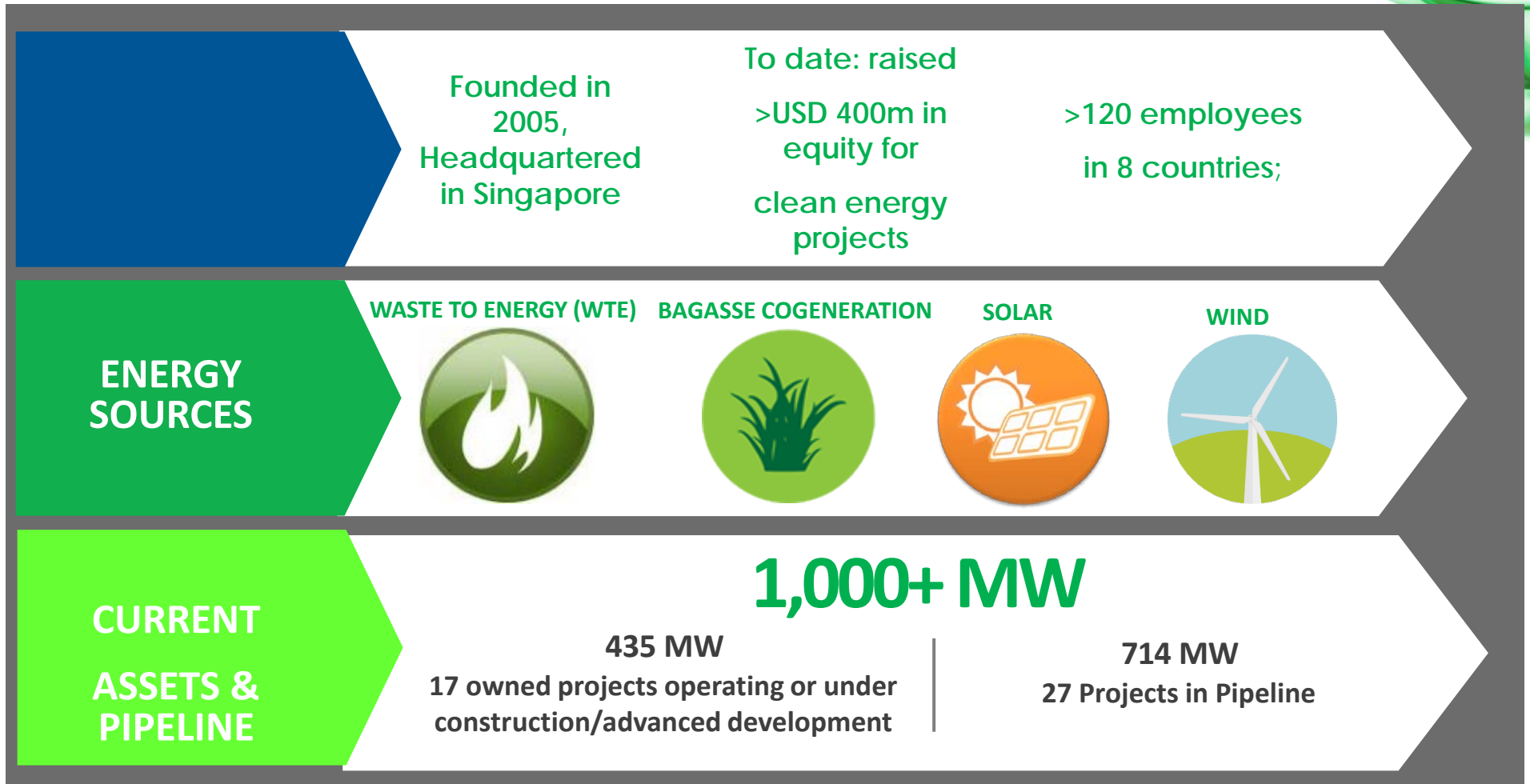
Sindicatum
renewable energy

A leading renewable energy developer in Asia

Improving Policy and Institutional Frameworks

1st Dec 2016

A leading renewable energy developer in Asia

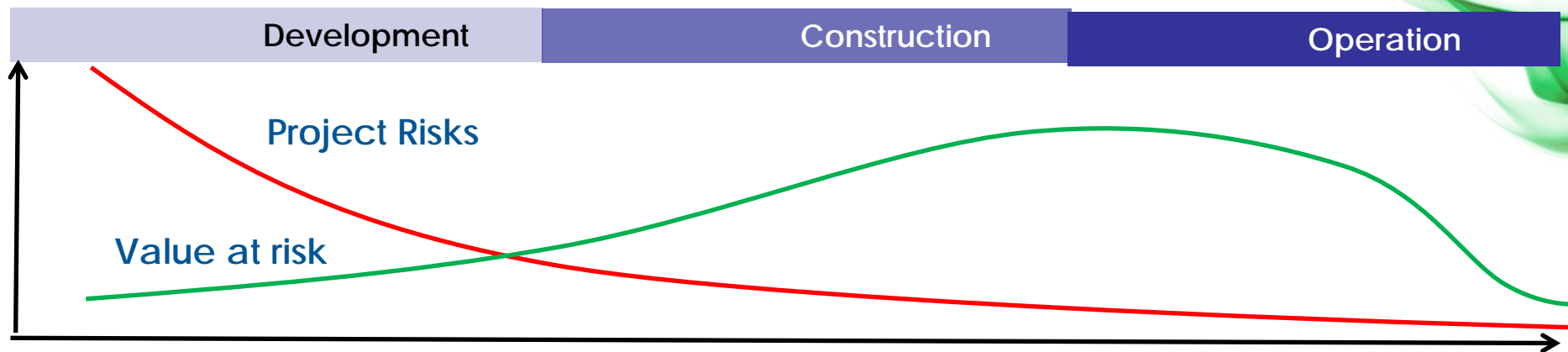


Key energy issues facing Governments

- Access to quality energy services
- Security of supply
- Impact on the economy
- Infrastructure – transport and distribution
- Impact on the environment locally
- Impact on the environment globally
- Cost to end users
- Location of power plants
- Sustainability in the long term



Risk and Reward



RISK FACTORS

- Negative feasibility or environmental impact assessment
- Delayed/denied permits
- Land rights
- Regulatory uncertainty

- Construction delays
- Cost overruns
- Construction errors
- Supplier delays
- Uncertainty of financing
- Delay in grid connection
- Tariff changes

- O&M cost increase
- Equipment deterioration
- Governance problems
- Force majeure
- Payment risk
- Change in electricity prices
- Change in financing costs

EXPECTED RETURNS

18-25% held to end of asset life

12-15% if held to end of asset life

8-12%

Reward - returns

- **May be governed policy and regulatory regime**
 - e.g. electricity tariffs, tax breaks and other incentives
- **Costs**
 - Cost of technology, EPC and land
 - Incentives or disincentives, e.g import duties, tax breaks
 - O&M
- **Capital structure**
- **Project Returns**
 - Revenue – tariff related for example feed-in tariffs
 - Social Impact



Risks – Identification, allocation and mitigation



Risk	Risk to be controlled	Mitigation option	Allocation (risk-taker)
Project Sponsor	<ul style="list-style-type: none"> -Ability to develop project, negotiate third party contracts, obtain licenses etc -- Actions detrimental to business 	<ul style="list-style-type: none"> - Add additional expertise - Structure financing against milestones - Sponsor equity, performance fess - Oversight (board members), protocols reporting/auditing, covenants 	Investor to Sponsor
Supply	<ul style="list-style-type: none"> - Availability of resources - Resource cost - Financial strength of supplier 	<ul style="list-style-type: none"> - Long term fuel supply agreements - Diversification - Guarantees 	Investor to Supplier
Construction	<ul style="list-style-type: none"> - Cost overrun - Equipment delivery delays - Completion delays 	<ul style="list-style-type: none"> - Fixed timescale agreements - Performance incentives - Completion guarantees 	Investor to Equipment Supplier/Contractor
Operation	<ul style="list-style-type: none"> - Plant performance - Maintenance risk - Operating cost risk 	<ul style="list-style-type: none"> -Long term O&M (incl. incentives) - experienced operator - business interruption insurance 	Investor to O&M supplier/Operator/Insurer
Off-take	<ul style="list-style-type: none"> - Payment delays or defaults - demand for product/service 	<ul style="list-style-type: none"> - Long term off take (PPA)/regulatory - guarantee if possible 	Investor to Offtaker
Financing	<ul style="list-style-type: none"> -Interest rate, currency, inflation 	<ul style="list-style-type: none"> - Hedging 	Investor
Environmental	<ul style="list-style-type: none"> Emissions, pollutants, contaminants, disaster 	<ul style="list-style-type: none"> - Environmental audit - Community relations & insurance 	Investor to Sponsor/Insurer

Can't mitigate policy and regulatory risk but Governments can



- For many utility scale fully commercial renewables, a developer wants:
 - A level playing field on which to compete against other generation options;
 - Proactive institutions that support the goals of the Government Policy;
 - Long term and consistence policy which is very rare in Asia.
- For newer less commercial type projects/technologies which have high climate mitigation or where the above does not apply there needs to be sufficient returns or risk mitigation
 - Assist in project facilitation particularly in the development stage;
 - Increasing revenues or lowering costs through incentives, new mechanisms under Paris Agreement, etc.;
 - Financial risk mitigation instruments e.g. guarantees;

Policy and Implementation Challenges



ADMINISTRATIVE BARRIERS

- ❖ Inconsistent policy framework at state and national level
- ❖ Delays in implementation of policy
- ❖ Lack of transparency and cumbersome bureaucratic procedures

RENEWABLE ENERGY SUPPORT

- ❖ Feed-in-tariffs (FiT) in countries often politically uncertain and inconsistent
- ❖ Conflicting national and local policies
- ❖ Various financial and non-financial incentives, but administration impedes

POLICIES BIASED TO EXISTING SYSTEMS

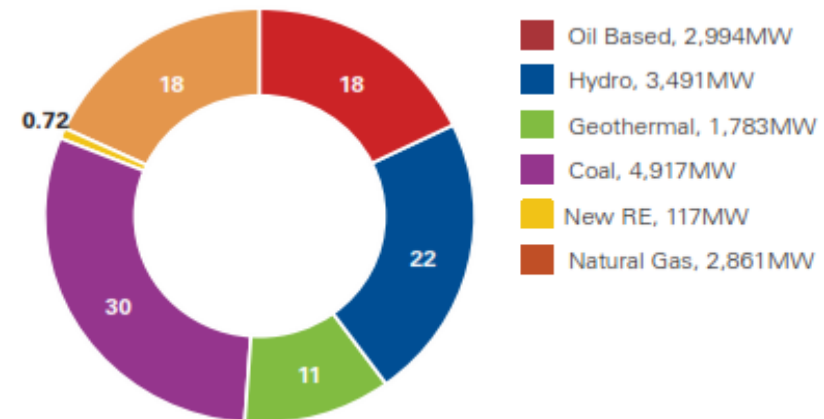
- ❖ Other sector policies or lack of regulation can hamper RE development
- ❖ Incumbent systems give advantage to the bigger power players, which might have more expertise and financial muscle to execute their projects

TECHNICAL/FINANCIAL BARRIERS

- ❖ FiT design means projects are likely to be funded entirely with equity
- ❖ Insufficient transmission capacities, poor infrastructure for variable supply
- ❖ State electricity companies often in poor financial health – pay late

Example 1: Solar FiT in the Philippines - The Good.....

- **Country environment (2008 onwards)**
 - Already had some power sector deregulation opening up the retail sector and having a Wholesale Electricity Spot Market where price of energy is market determined;
 - High electricity prices in many areas and insecure supply in some case;
 - Half the country's electricity generated from fuels imported (coal, oil, etc)
 - Growing demand for power across the country
 - Good renewable resources in solar, wind, geothermal, waste/biomass etc.,
- **Solar Policy highlights**
 - Renewable Energy Act of 2008;
 - Increase renewables to 15,304MW by 2030;
 - Renewable Energy Feed in Tariffs
 - Lead to overreaching targets for solar in 2016



DOE Philippines, 2011

Example 1: Solar FiT in Philippines - The Bad.....

- **Solar FiT policy and implementation**
 - **FiT for solar and others renewables issued in 2010**
 - **ERC established FiT rates for each renewable type in 2012 with a target of 50MW for solar and P9.68/kWh**
 - **Solar project allocation revised to 500MW in 2014**
 - **Lower FiT rate of P8.69/kWh but only to 15 March 2016**
- **Constraints**
 - **Conversion of land from designated agricultural to industrial for solar takes a long time;**
 - **Permitting process slow and untransparent;**
 - **Grid constraints not clear**
 - **Commissioning for grid connection some times difficult ;**
 - **FiT only confirmed after construction**

Example 1: Solar FiT in Philippines – The Ugly

- The 500MW target was met by 15th Mar 2016 :
 - Target overreached
 - A new industry took off in Philippines with local and international players
 - Capacity built including EPC and technical expertise
 - Financing secured around USD 1.3 billion for projects
 - Costs for development of projects has fallen with experience as well as continuing decrease in technology costs
- BUT
 - Oversubscribed with possibly 800-900MW being built all expecting the FiT
 - Confusion about which projects were included and which weren't
 - Many projects equity or balance sheet financed due to FiT risk
 - Non-fit rate makes many of these projects uneconomical;
 - What's next.....a lot of uncertainty

Example 1: Waste to Energy in Thailand - The Good.....



- **Country environment (2008 onwards)**
 - Most waste either to sanitary landfills or to dumps;
 - Poor track record of technology transfer for waste to energy;
 - Increasing waste levels with incomes and population;
 - Adder rates introduced for Renewable Energy in 2007
 - Offtakers (EGAT and PEA) with a good track record
 - Power Development Plan (PDP), Alternative Energy Development Plan (AEDP) incorporate important role for renewables
 - VSPP (Very Small Power Producer) regulations put in place for 1-10MW projects
- **Waste to Energy Policy highlights**
 - 2007 Adder rate of THB 0.083 for landfill gas, digestors and thermal for 7 yrs
 - Additional THB 0.033 for projects in the South of Thailand
 - 2008 Adder rate increased for thermal projects to THB 0.117;

Example 2: Waste to Energy, Thailand - The Bad.....

- **Adder policy and implementation**
 - A number of projects started development including CDM
 - Only 48MW of waste to energy by 2014 (16MW from Sindicatum)
 - Many projects failed or did not get financed
- **Constraints**
 - Adder cost effective for LFG with CDM (electricity plus carbon revenues)
 - Adder not really cost effective for thermal solutions
 - Ability to raise debt financing difficult due to inexperience and bad track record
 - Low technical capacity in Thailand
 - Technologies proposed were not always appropriate
 - Waste supply not secure

Example 2: Waste to Energy in Thailand – The Ugly



Samrat Prakan (Bangkok Post, 2014)

BUT

- Waste and waste to energy policy still in flux with new Government
- All new projects stopped delayed 2014-2016
- New FiT Rate agreed for Waste to Energy (THB 3.76 for 20 yrs)
- PPP process developed and waste to energy prioritised

What we learnt?

- **A lot of learning by doing from both Governments and Developers resulted in modest results**
- **During the period 2008-2016, there was enough capital to build many more projects but not enough financeable projects, and local capacity takes time but needs real projects**
- **Government Policy often takes so long to formulate, implement and get right that it discourages many international operators – for scale up it needs to be right**
- **Policies have been stop/start and never consistent, the Paris Agreement is 10 yrs and offers a unique opportunity to do this**
- **Carbon markets stimulated a lot of interest but soon died away once Kyoto was not extended and market collapsed. New mechanisms need to learn lessons in their design**
- **Public finance has an important role in encouraging the private sector but levels cannot be sustained for scale up**
- **Need to draw on the capital markets and larger institutional investors**
- **Public finance has and still does finance more fossil-fuel related activities than climate mitigation – particularly from subsidies hidden or otherwise**

Fossil fuel subsidies are still out of control



VS



Source: numbers adapted from IEA (2014)



Thank you

Jay Mariyappan
Managing Director, Delivery

Sindicatum Sustainable Resources Group

80 Anson Rd, #28-02, Fuji Xerox Towers
Singapore 079907

Email: jay.mariyappan@sindicatum.com

Tel: +65 6578 9285 or +65 97110002

www.sindicatum.com